Harriet Keyserling
(1922-2010)
Papers, 1965-2007

Volume: 48 linear feet

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Biographical Sketch:

Harriet Keyserling, a Democrat and self-proclaimed “New York Jewish liberal,” represented District 124, Beaufort County, in the South Carolina House of Representatives from 1977 until her retirement in 1993. Mrs. Keyserling was a tireless advocate of the arts, of education, and of the protection of the environment from nuclear waste and other energy hazards. Highly respected by other legislators, former Governor Richard W. Riley once described her as “more given to quiet research, serious conversation, and careful organization — and less to the smoke-filled-room politics of much big talk and little listening.”

Born in New York City in 1922 to Isador and Pauline Hirschfield, both immigrants from Eastern Europe, Harriet Keyserling attended public schools and graduated with honors with a degree in economics from Barnard College in 1943. In 1944, she married Dr. Herbert Keyserling, a native of Beaufort, and relocated to his hometown. There Mrs. Keyserling became involved in local affairs and served on numerous civic and cultural boards while her four children were growing up. In 1974, she became the first woman elected to the Beaufort County Council. Mrs. Keyserling ran for Council because she “saw that the County Council was not doing enough for education. Our schools were on shaky ground after integration, and public support was fading fast.” Among her achievements in two years on County Council was the creation of a library consortium consisting of the Technical College of the Low Country, the Beaufort campus of the University of South Carolina, and the Beaufort Public Library, thereby eliminating duplication of services and greatly enhancing the availability of resources for Beaufort County citizens.

In 1976, Mrs. Keyserling was elected to the South Carolina House of Representatives. She became associated with a group of progressive legislators, chiefly members of her 1976 class but also including Bob McFadden and Jean Toal, nicknamed the “Crazy Caucus.” This group of like-minded legislators was dedicated to causes such as rules reform, education, the environment, the arts, ethics, and campaign reform, many of which remained near to her heart throughout her legislative career.

In 1980, Mrs. Keyserling approached Governor Riley about creating a Task Force on the Arts. This ultimately “laid the foundation for building an infrastructure for the arts in South Carolina.” In 1985, the Joint Legislative Committee on Cultural Affairs (JLCCA) was born out of this effort, and she chaired the committee from its creation until 1991. While the Task Force had
been dependent upon the governor, the JLCCA was an entity created by legislation and was dedicated to enhancing cultural endeavors and activities across the state. In addition to her legislative duties, Mrs. Keyserling also served on the Spoleto Board of Directors, the South Carolina Humanities Council, and the Beaufort County Arts Council. This service continued after her retirement from the House of Representatives.

Education was a fundamental issue for Harriet Keyserling. Dick Riley described her as, “one of those responsible leaders willing to risk personal political security by fighting openly for public investment in improving schools and the lives of our children. She was a key member of the small group of legislators, called the Smurfs by the press, who felt that talk about education was not enough.” Keyserling was instrumental in the passage of the comprehensive Education Improvement Act (EIA), which addressed issues such as academic standards, teacher evaluation and salaries, student testing and comparisons between schools and districts, special programs for gifted and talented students, and advanced placement programs.

In addition to the JLCCA and the Education Committee, Keyserling served on the Ways and Means Committee, the Public Works Committee, the Rules Committee, the Judiciary Committee, on which she became only the second non-lawyer to serve, and the Joint Legislative Committee on Energy. In 1991, Mrs. Keyserling was named Chairman of the Energy Committee and worked to pass both the Solid Waste Bill and the Energy Conservation and Policy Management Act. She is also associated with other pieces of major energy legislation, including the South Carolina Energy Conservation and Efficiency Act of 1992, Southeastern Interstate Low-Level Waste Compact, Energy Tax Credit Bill, and the Prohibition of Nuclear Waste from Foreign Countries. From 1979 to 1982, she was a member of Congress’ Advisory Panel on Nuclear Waste Disposal. Following her retirement from the legislature, Mrs. Keyserling maintained her interest in energy policy and served on the Advisory Committee to the State Energy Office.

Mrs. Keyserling announced her decision to retire from the House of Representatives in 1992. Her son, William Keyserling, was elected to succeed her. Since leaving office, she has remained active on the Spoleto Festival Board of Directors, the South Carolina Coastal Conservation League, the Beaufort Arts Council, and the Palmetto Project, an organization “whose goal is to bring some sanity to the volcanic, highly politicized racial divisions in our state.” Of her sixteen years of service in the South Carolina House of Representatives, Mrs. Keyserling wrote in her autobiography, Against the Tide: One Woman’s Political Struggle, “what was most important to me as a legislator were the issues, the friendships, the victorious battles, the feeling that I had contributed towards the improvement of some people’s day-to-day lives.”
Scope and Content Note:

The Harriet Keyserling Papers are comprised of 45.5 linear feet of material dating from 1965 to 2007. The collection chiefly documents Keyserling’s tenure in the South Carolina House of Representatives, 1977 to 1993, and the subject areas in which she has developed expertise and in which she continues to have an impact. These subject areas include the arts, Beaufort County, education, and energy. The collection is arranged in six series: Public Papers, Personal Papers, Speeches, Columns, Photographs, and Clippings. The arrangement of the collection reflects, as much as possible, the original order established by Keyserling.

The arrangement of this collection is necessarily complex. Many of the subject areas in which Keyserling was active are interrelated, and there is significant overlap among a number of topics within Public Papers. Since retiring from public office, Keyserling continued to be an advocate on issues ranging from the arts to nuclear waste, and thus there is also overlap between the Public and Personal papers. This requires researchers to be thorough in searching out series, sub-series, and topical headings which might contain information pertinent to their study. An example of this overlap can be seen among files concerning education. Papers relating to Keyserling’s work in passing the Education Improvement Act are filed under Education; materials relating to education at the local level are filed under Beaufort County, Education.

Public Papers comprise the largest portion of the collection. This series is arranged topically and contains files relating to Keyserling’s work as a legislator in the South Carolina House of Representatives. The largest sub-series within Public Papers relate to those areas in which Keyserling had the greatest impact -- the arts, Beaufort County, education, energy, health, and women.

Keyserling was active both in promoting and in securing public funding for the arts. Arts files include papers relating to Keyserling’s activities on the state level, including her service as chairman of the Joint Legislative Committee on Cultural Affairs. The committee was created in 1985 to increase cooperation between agencies involved in cultural development for the arts in South Carolina and to recommend legislation aimed at the promotion and enjoyment of the arts. Issues Keyserling faced as chairman included the sale of artwork, art education, creation of art awards, estate tax deductions for contributions of cultural property to state agencies, and the status of non-profit agencies relating to the arts. Many of the issues that this committee examined overlapped with other topics in the arts files, such as the National Endowment for the Arts.
Additional arts materials relating to her local efforts in Beaufort County are filed under Beaufort County. Arts in Education materials are filed under Education and include the Governor's School for the Arts and the North Carolina School for the Arts. Papers relating to Keyserling’s service on the Spoleto Festival Board, the South Carolina Humanities Council, and the Southern Arts Federation, in which she participated as a private citizen, are included with her Personal Papers.

The Beaufort County files contain materials related to the arts, education, energy, health, and transportation, though each of these files is limited to Keyserling’s interests and efforts within Beaufort County. Many of the subject headings in this sub-series are identical to topical headings for other sub-series within the Public Papers. Education files include materials relating to the Beaufort County Board of Education, including the Board’s struggle to gain fiscal independence from the Beaufort County Council, as well as papers relating to the Board’s 1983 indictment for spending funds not allocated to it. Health relates to specific health care institutions within Beaufort County, such as Beaufort Memorial Hospital and the Coastal Empire Mental Health Center. Waste relates specifically to the Beaufort-Jasper Water Authority and the management of hazardous and solid waste within the county. Other Beaufort County files relate to activities and events in specific parts of the county: Bluffton, Fripp Island, Hilton Head, and Port Royal. Files on Hilton Head include information about recycling and highway transportation on the island, as well as the cultural center for the arts and the Victoria Bluff Yacht Manufacturing Facility.

Education files illustrate Keyserling’s belief that it is the state's duty to provide every student with a balanced and complete education. Keyserling was instrumental in passing both the Education Improvement Act (EIA) in 1984 and Target 2000 - School Reform for the Next Decade Act, the 1989 addendum to the EIA. Target 2000 addressed issues such as drop-out prevention, early childhood education, accountability, and raising the standards for basic skills. A substantial provision of both acts was the inclusion of arts education in the public schools, exemplified in the Arts in the Basic Curriculum (ABC) program. Higher education files relate chiefly to the proposed consolidation of the Technical College of the Lowcountry, located in Beaufort Country, and the University of South Carolina, Beaufort. Other education topics include arts education, State Education Policy Seminars, and teachers.

Energy files reflect Keyserling’s concern for the production and use of energy in South Carolina, particularly nuclear power production and its by-products. Nuclear waste files consists of material exclusively concerning nuclear waste such as away-from-reactor storage, monitored retrievable storage, overseas waste, and the Southeast Compact Commission for Low-Level
Radioactive Waste Management. Nuclear waste is also addressed in several of the other “Energy, Nuclear” files such as those on the Savannah River Plant, Barnwell Nuclear Fuel Plant, U.S. Office of Technical Assessment, and Energy Research Foundation. Nuclear energy material concerning the National Conference on State Legislatures is filed under Public Papers, National Conference on State Legislatures. Other significant topics in the Energy sub-series include Keyserling’s work on the Joint Legislative Committee on Energy (JLCE) and solid waste. The JLCE papers concern oil overcharge and the Energy Policy Panel, which Keyserling created to recommend a long-range policy for energy planning and specific legislative actions needed to implement that policy. Oil overcharge files concern the disbursement of money received by the state from a settlement with oil companies that had overcharged during a period of federal petroleum price controls. These oil overcharge funds were then used to fund energy conservation programs throughout the state. Solid waste includes materials relating to incineration and recycling. In addition to these major energy topics, Keyserling kept files on cogeneration, carpooling, hydroelectric energy, and solar energy.

Health files chiefly document Keyserling’s fourteen years of work on the Death with Dignity Act, establishing the right of a patient to sign a living will authorizing the physician to take no actions towards life saving measures. Other health issues include AIDS, breast cancer legislation, the Medically Indigent Assistance Act, and funding for mental health programs.

The National Conference of State Legislatures is a partnership of state and federal governments to improve domestic policy through funding, implementation and delivery of services. This sub-series reflects Keyserling’s work as a representative for South Carolina, especially her involvement on the Committee on Energy and the Legislative Working Group on High-Level Waste. Also included are materials on education, health care, and the Arts, Tourism, and Cultural Resources Committee.

Natural Resources consists of materials on conservation, chiefly the Beachfront Management Act, H. 3731, which created erosion zones and new guidelines for the construction and repair of homes built on beachfront property. Also included are the Underwater Antiquities Act, the Conservation Easement Act, the South Carolina Conservation Finance Project, and the South Carolina Wildlife Federation.

Tax files chiefly concern the 1983 Accommodations Tax, which created a 2% tax on hotel, motel, and campground accommodations. Included are files of the Ad Hoc Committee which was responsible for determining that each county complied with the Act in spending the revenue the tax generated.

Ways and Means Committee papers chiefly concern the allocation of state funds for elementary and secondary education, arts, children’s services, mental retardation, Medicaid, and state agencies.
The Women sub-series reflects Keyserling’s interest in the role of women legislators, both state and national, and social issues affecting women, such as abortion, employment, and the Equal Rights Amendment. Abortion papers document Keyserling’s strong support of a woman's right to choose. The Human Life Protection Bill file relates to Keyserling’s vigorous opposition to this proposed legislation to outlaw abortion.

**Personal Papers** documents Keyserling’s personal interests and activities before, during, and after her service in the General Assembly. Major sub-series include Arts, Campaign, Energy, and the Penn Center. Arts include the South Carolina Humanities Council, the Spoleto Festival, and the Southern Arts Federation. Spoleto Festival papers, 1982-1996, contain materials documenting Keyserling’s involvement with the Festival, including her service on the Board of Directors, and reveal her role in 1994 in securing financial assistance through the General Assembly to keep the festival out of bankruptcy.

Penn Center papers describe Keyserling’s involvement with the St. Helena Island organization as a member of the boards of directors (1992-1995) and trustees (1992-1998). Materials dating from 1965 to 1970 concern her husband Dr. Herbert Keyserling’s membership on the Board of Trustees. Also included are materials relating to a partnership between the Penn Center and the University of South Carolina that emphasized the development of an early childhood education program at the Center. The Center was established in 1862 to aid freedmen. Its mission has evolved over time. Always focused upon improving the lives of the local African-American population, the Center decided in the 1990s to work for the preservation of the Sea Island history, culture and environment.

Keyserling was heavily involved in the Jewish Historical Society and the Yaschik/Arnold Jewish Studies Program at the College of Charleston. These series document several aspects of Jewish life in South Carolina. She also remained active in the social and economic development of Beaufort County and the state of South Carolina after her time in office. Series of interests include development of Beaufort County that includes Target 2010 Task Force. On the state level, she was involved in the Commission of the Future.

Campaign materials consist primarily of correspondence, contribution lists, and memoranda from four of Keyserling’s campaigns: her 1974 election to the Beaufort County Council and the 1976, 1988, and 1990 election and reelections to the General Assembly.
Speeches are filed chronologically and include both drafts and final copies of speeches Keyserling gave as a private citizen, as a member of the Beaufort County Council, and as a legislator in the South Carolina General Assembly.

Columns, 1977 to 1995, are arranged chronologically and include a table of contents at the beginning of the 1977-1979 folder. These are chiefly articles written by Keyserling on a semi-regular basis, mainly for the Beaufort Gazette. These articles document Keyserling’s opinion on legislation, social issues, and the legislative process.

Clippings are arranged topically to correspond with topics found elsewhere in the collection. These materials include newspaper articles of Keyserling’s activities and reference materials relating to the arts, Beaufort County, education, and energy.

SERIES LIST:

Public Papers...
Personal Papers
Speeches
Columns
Clippings
BOX INVENTORY:

Public:

General:
1975-1979
1980
1981
1982
1983
1984
1985
1986 (2)
1987
1988
1989 (2)
1990 (2)
1991 (2)
1992 (2)
n.d.

Reference notebook (compiled by Keyserling): [See Box 46]

Correspondence Log
File List
Legislative Distribution List

Appointments:
Beaufort County:
General
Public Service District
Judicial
Statewide

Arts:

General:
1980-1988

1989-1992
Artisan Center, Walterboro
Centers for the Arts
Commission
Cultural Visions for Rural Communities
Economic Development (2)
Film Production Coordinating Office
Government Funding

[Governor's School for the Arts, See: Education, Arts, Governor's School for the Arts]

Governor's Task Force on the Arts
Joint Legislative Committee on Cultural Affairs:

General:
1985
1986
1987
1988
1989-1990

Annual Reports
Archeological Sites
Art in Public Places, H.3471, 1989
Arts Facilities Bond Bill
Artwork, Sale of
Business and the Arts Award
Education [See also: Education, Arts]:
  General
  Gifted and Talented
Estate Tax H.3319 and S.915, 1987

Historic Preservation
Meeting Minutes, 1988-1991
National Endowment for the Arts/Arts in Education Regional Institute, 1991
Non-Profit Organizations, Immunity for Volunteers
Old Exchange Building Commission, Charleston
Outdoor Drama (Historical Dramatization of South Carolina)
Quincentennial Commission
Rural Arts Task Force
South Carolina Folk Heritage Award
South Carolina State Museum
Surveys
National Advisory Council
[National Conference of State Legislatures, Arts, Tourism, and Cultural Resources Committee, See:
  National Conference of State Legislatures (NCSL), Arts, Tourism, and Cultural Resources Committee]
National Endowment for the Arts [See also: Education, National Endowment for the Arts]
[North Carolina School for the Arts, See: Education, Arts, North Carolina School for the Arts]
State Development Board, Cultural Representative on
Reference
Awards:
  General, 1976-1992
  Legislator of the Year, 1983
Beaufort County:
General:
  1976-1986
  1987-1988
[Appointments, See: Appointments, Beaufort County]
Armed Services:
  General
  Military Enhancement Committee:
    General
    Meeting Minutes, 1993-1995
    Parris Island, S.C.
Arts
Beaufort Marine Institute:
  General
  Board of Trustees, Meeting Minutes, 1986-1991
Bluffton
Board Membership:
  Leadership Beaufort
  Lowcountry Council of Governments
Chamber of Commerce:
  General
  Military Affairs Committee
Citizens Opposed to Domestic Abuse (CODA):
  General
  Meeting Minutes, 1985-1992
Council [See also: Beaufort County, Reapportionment]:
  1990-1991
Daufuskie Island
Development Commission:
   General
   Meeting Minutes, 1980-1990

Education:
   General
   Arts
   Beaufort-Jasper Career Education Center
   Board of:
      General
      Fiscal Independence, 1985-1992
      Indictment, 1983
      Non-Partisan Elections, H.3310, 1985-1986
      Reapportionment
      Curriculum Standards
      Public Education Foundation

Election Commission

Focus on Beaufort County

Fripp Island:
   General:
      1979-1990
   Wildlife

Goat Island

Health:
   General
   Beaufort-Jasper Comprehensive Health Services
   Beaufort Memorial Hospital
   Coastal Empire Mental Health Center
   Caroline Hospice of Beaufort

Hilton Head Island:
   General:
      1980-1987
      1988-1990
      1991-1992
   Arts, Cultural Center
   Energy, Solid Waste, Recycling
   Transportation, Highways [See also: Beaufort County, Transportation]
   Victoria Bluff:
      General
      Thunderbird/Baron Yacht Manufacturing Facility:
         1989
         1990
         1991

Hunting Island (3)

Judiciary:
   General
   Magistrates

Lady's Island

Law and Order

Legislative Delegation:
   1977-1990
   1992 and n.d.

Libraries
   General
   Interlibrary Cooperative Endeavor (ICE)
   Interlibrary Cooperative Endeavor (ICE), References
   Lowcountry Library Federation
Governor’s Conference on Library and Information Services
Lowcountry Human Development Center
Main Street Streetscape Plan
Natural Resources:
  Open Land Trust (Re: Scenic Vistas):
    1983-1985
    1986-1988
    1989-1991
Urban Forestry
Water Resources Commission
Port Royal:
  General
  Transportation, Rail
Reapportionment:
  County Council [See also: Beaufort County, Council]
  Reference
Recreation:
  General
  Boating
  Commission

St. Helena Island
Taxes
Transportation [See also: Transportation]:
  Airports
  Highways [See also: Beaufort County, Hilton Head, Transportation, Highways]:
    General:
      1982-1984
      1985
      1986-1987
      1988
      1989-1990
      1991
    Highway 21:
      General
      Widening (2)
    River Reach Subdivision Roadwork
Policy Committee
Waste:
  Hazardous
Management:
  General
Beaufort-Jasper Water Authority:
  1977-1982
  1983-1990
  1991-1992
Solid
Yoruba Village, Sheldon, SC
BellSouth Leadership Institute, Leaders of Humanity Seminar, 1992
Board Membership:
  Center for Policy Alternatives
  Democratic Leadership Council
  Leadership South Carolina
  Municipal Association of South Carolina

South Carolina Foundation for Excellence
University of South Carolina, School of Medicine Partnership Board
Children [See also: Domestic Violence]:

Box 5A
Box 6
Box 7
General
Child Support
Day Care Bill, Amendment to S.710, 1989
Christian-Jewish Congress of South Carolina
Civil Rights, South Carolina Advisory Committee
Commerce:
Investment Advisors, Bond Requirement
Task Force on Economic Incentives
Confederate Flag
Divorce / Marriage
Domestic Violence [See also: Beaufort County, Citizens Opposed to Domestic Violence; Children; and Women]
Education:
General:
1975-1986
1987-1990
Adolescent Pregnancy Prevention [see also: Public, Children, General]
Adult
[Appropriations, See: Ways and Means Committee, Education Appropriations]
Arts:
General
Governor's School for the Arts (2)
National Endowment for the Arts Advisory Committee (3)
North Carolina School for the Arts:
Reference
Tuition Aid Agreement (2)

Reference (2) Box 8
Basic Skills Assessment Program, H.2053, 1978
Commission of the States
Corporal Punishment
Creationism
Drop-Out Prevention
Education Finance Act of 1977, H.2325
Education for Economic Growth
Education Improvement Act (EIA):
General:
1983
1984 (2)
1985-1986
1987
1988
1989-1992
Action Recommendations:
General
Academic Standards
Arts in Basic Curriculum (ABC):
General
Steering Committee:
General
Meeting Minutes, 1987-1991
Bills and Amendments
Early Childhood Education

Evaluation (4) Box 9
Funding
State Implementation Council
Target 2000:
   General
   Drop-Out Prevention
   Early Childhood Programs
   School Innovation and Flexibility
Teacher Incentives
Reference
Environmental
Gifted and Talented
Governor's School for Science and Math
Health Education Act of 1987, H.2734 and S.546 (Includes Sex Education)
Higher:
   General:
   1974-1985
   1986-1992
Citadel, Admission of Women [See also: Women, Education]
Commission on:
   General
   Task Force on Libraries [See also: Libraries]
Formula Funding for
Gardner Webb College
Technical College of the Lowcountry (TCL):
   General:
   1980-1985
   1986-1992
Dispute with University of South Carolina, Beaufort (USC-B):
   General:
   1989
   1990
   1991-1993
   Pro TCL
   Pro USC-B (2)
   Reference
University of South Carolina:
   General
   Beaufort Campus:
   1977-1988
   [Penn Center Partnership, See: Personal, Penn Center, University of South Carolina Partnership]
Policy Center
   [Women's Policy Group and Women's Studies Endowment, See: Women, Univ. of South Carolina]
   Reference
Home Schooling
Institute for Community Education and Training:
   General
   Women's Economic Development Project [See also: Women, Education]
Literacy
Prayer in Schools
School Bus Traffic and Drivers
Southern Regional Educational Board
State Education Policy Seminars (SEPS):
   General:
   1984-1986
   Meetings:
   1984-1987
1988

1989-1993

Reference

Teachers:
  Certification
  Professional Standards
Recruitment:
  General
  Task Force:
    General
Annual Reports
Meeting Minutes, 1986-1991

Youth at Risk:
  General
Reference
Reference
Reference

Election Laws

Energy:
  General:
    1978-1981
    1982-1990
    1991-1992
Alternate Sources
  Carpooling
  Cogeneration
  Conservation
  Electricity
  Energy Conservation and Efficiency Act of 1992, H.4379 and S.1273:
    General (2)
    Bills and Amendments
Geothermal
Hydroelectric

Joint Legislative Committee on Energy:
  General:
    1978-1981
    1982-1989
    1991
    1992 and n.d.
Annual Reports
Conservation Subcommittee:
  1977-1980
Energy Policy Panel:
  General:
    1991 (3)
    1992
    n.d.
  Electricity and Natural Gas Subcommittee
  Transportation Subcommittee
Meeting Minutes:
  1978-1981
  1982-1986
  1989-1992
Nuclear:
  General
Accident Readiness, 1979-1982
Committee Reports, 1980
Transportation of:
  General (2)

Out-of-State Legislation
Reference

Oil Overcharge:
  General:
    1985-1988
    1989
    1990-1991
    1992
    n.d.

Funding:
  General:
    1986-1988
    1989 (2)
    1990-1991
  Allocation:
    1986-1988
  Governor's Recommendations (3)
  Grant Projects:
    Applications
    Evaluations (2)
  Meeting Minutes:
    1986-1989
    1990-1992

Solid Waste Division
Reference

Personnel
SC Energy Policy Planning Advisory Panel
[National Conference of State Legislatures (NCSL), Heating Task Force, See: NCSL, Energy, Heating Task Force]

Nuclear:
  Box 14
  General
  Barnwell Nuclear Fuel Plant:
    Allied General Nuclear Services Facility:
      General:
        1979
        1980
        1981-1982
    General (2)
    Reprocessing
    Reference
  Barnwell Amendment:
    General:
      1991
      1992-1993
  Department of Health and Environment Control Compliance

Chem-Nuclear Site:
  General
  Lease / License Agreements, 1970-1980
  Remaining Open:
Pro, 1991-1992
Con, 1992 and n.d.


Lawsuit, *Harriet Keyserling, Sierra Club, et al. v. David M. Beasley, as Governor; David H. Wilkins, as Speaker of the House; Robert L. Peeler, as Lt. Governor; et al.*:

- General:
  - 1980-1995

Legal Documents (2)
- Emergency Preparedness

Energy Research Foundation [See also: Savannah River Plant]:

- General:
  - 1981-1987
  - 1990-1991
  - 1992-1993
  - 1996-1998

"Hazardous Waste Problems at the Savannah River Plant," 1985-1986

Publications (2)
- Reference

Environmentalist Inc., 1979-1993

Health Hazards:
- General, 1979-1982
- Reference

Box 15

Liability, 1986

Savannah River Plant [See also: Energy Research Foundation]:

- General:
  - 1978
  - 1979
  - 1980
  - 1981
  - 1982-1983
  - 1984
  - 1985
  - 1986
  - 1987
  - 1988
  - 1989
  - 1990 (2)

1991:
- General
- Environmental Restoration and Waste Management Plan

1992:
- General (2)
- Tritium Leak (Re: Beaufort Water):
  - General
  - Reference

1993

Environmental Reports, 1991-1992

L-Reactor Start-Up:
- 1982
- 1983:
  - General
  - Public Hearings
  - Reference

Reference
South Carolina Nuclear Advisory Council, 1974-1979, 1982
South Carolina Energy Forum, 1983-1985
Technical Assessment, United States Office of:
    General, 1978
    Nuclear Advisory Panel:
        1979
        1980
        1981 (2)
        1985
Waste [See also: NCSL, Energy, Work Group on Radioactive Waste]:
    General:
        1979-1982
Away-From-Reactor (AFR) Storage [Re: Spent Fuel Storage] [See also: Barnwell Nuclear Fuel Plant, Nuclear Waste Storage Resolution, H. 3252]:
    General:
        1978-1979
        1980
        1981
        1982
South Carolina Committee to Consult on AFR Storage:
    1979
    1980 (2)
    1983 (2)
    1984
    1985
    1986
Bills
"Briefing Document, Nuclear Waste Management," 1979
Monitored Retrievable Storage:
    1983-1984
    1985-1986 (2)
    1987
    1988-1989
Ocean Dumping of Nuclear Waste, H.R. 3369, 1984
Out of State:
    General
    Nuclear Regulatory Commission Report, 1992
    Reference
Overseas Waste:
    General, 1979-1982
    Reference, 1979-1981
Reference [For these seven reference folders, see Box 46]:
    Assessment of Disposal Sites:
        1996
        1998
    Hazardous Waste Generators
    Low Level Radioactive Waste Disposal
    Nuclear Waste Policy Act
South Carolina:
    Nuclear Utilities
    Nuclear Waste Task Force
South Carolina Nuclear Waste Consultation Committee:
    1981-1987
    1988 (2)
    1989-1990
South Carolina Nuclear Waste Management, 1982-1983
Southeast Compact Commission for Low-Level Radioactive Waste Management (SECC):
Pre-Cursor to Compact:
1977-1978
1979-1980
1981:
Jan.-Sept.
Oct.-Nov.
Dec. and n.d. 
Box 17
1982:
General:
Jan.-Apr.
May-Sept.
Comparisons, South Carolina Version vs. 5-State Version Low-Level Waste Legislation, H. 3950, 1982 and H. 2185, 1983
Reference
General:
1983:
Jan.-June
July-Aug.
Sept.-Dec. and n.d.
1984:
General
Agendas
Congressional Consent
1985:
General:
Jan.-Apr.
May-Aug.
Sept.-Dec.
"Disposal of Low-Level Radioactive Waste in South Carolina"
"Final Report on Management of Low-Level Radioactive Waste in the Southeast Compact Region":
Volume I
Volume II (2)
Volume III
Host State Identification Study
Low-Level Waste Compact Meeting
Low-Level Radioactive Waste Legislation:
General
Amendment to Low-Level Radioactive Waste Policy Act of 1980, H.R. 1083
Forbidding Disposal of
1986:
General:
Jan.-Apr.
May-June
July-Aug.
Sept.-Dec. and n.d.
Host State Identification Study (3)
Box 18
Low-Level Radioactive Waste Legislation, H.3706
North Carolina Sites
1987:
General:
Jan.-Apr.
May-Dec.
North Carolina Sites
1988:
General
Meetings
North Carolina Sites
"Summary of Low-Level Radioactive Waste Management in the Southeast Compact"
1989:
General:
Jan.-May
July-Dec.
North Carolina Sites
1990:
General:
Jan.-Apr.
May-Aug.
Sept.-Dec.
North Carolina Sites
1991:
General:
Jan.-May
June-Oct.
Nov.-Dec.
Meetings, June and Oct.
North Carolina Sites
"Summary of Low-Level Radioactive Waste Management in the Southeast Compact"
1992:
General:
Jan.-Mar.
Apr.-July
Aug.-Dec.
Low-Level Radioactive Waste Bills
Notes on
"Summary of Low-Level Radioactive Waste Management in the Southeast Compact"
1993:
General:
Jan.-Apr.
May-Dec.
North Carolina Sites
Meeting Notes, n.d.
Reference
[Spent Fuel, See: Energy, Nuclear, Waste, Away-From-Reactor Storage]
Statements on Nuclear Waste:
1979-1981
1982-1984
Transportation of
Reference:
General (3)
Disposal Facilities
High Level Nuclear Waste Management
Legislation
Weapons, Freeze on
Office of Energy Programs, Grant Proposals (3)
Oil and Shale, Offshore
Resource and Management Development Authority, H.3155, 1991
Solar:
  General
  Israeli Business Venture
Solid Waste:
  General:
    1983-1989
    1990
Incineration [See also: Solid Waste Task Force, Incineration]
Policy and Management Act of 1990, H.4542:
  General (6)

Bills and Amendments (3)
Recycling:
  General
  Bottle Bill:
    General:
      1977-1983
      1984
      1985-1993
Bills and Amendments
Reference
Reference (2)
Scrap Tires
Sea Grant Consortium
Solid Waste Bill, H.3096 and S.388, 1991:
  General (3)
  Bills and Amendments
Solid Waste Task Force:
  General:
    1988
    1989 (2)
    1990 and n.d.
Incineration [See also: Solid Waste, Incineration]
Meeting Minutes, 1988-1990
Technologies and Alternatives Subcommittee
Reference (4)
Tax Incentive, H.3219, 1984 and S.3316, 1987
Used Oil Recovery:
  1979
  1980 (2)
  1981
  1982-1984, 1992, and n.d. (2)
Wind Power
Ethics in Government:
  General:
    1979-1990
Government Accountability and Campaign Reform Act of 1991 (2)
Lobbyists
South Carolina State Ethics Act of 1990, H.3001
Filibusters:
  General:
    1976-1980
Bills and Amendments

Gambling:
  - Lottery
  - Video Poker

General Assembly:
  - Committee on Forty-Day Limitation on Annual Legislative Sessions
  - Joint Appropriations Legislative Review Committee
  - Term Limits for State Boards

Gun Control:
  - General
    - Four-Day Waiting Period, 1985, H.2057
    - Handgun Control Bill, 1979, H.2249
    - Purchase and Carrying of Pistol, 1981, H.2653

Hazardous Waste [See also: Energy, Nuclear, Waste]:
  - General (3)
    - Out-of-State Legislation
    - Right-to-Know Legislation, 1984
    - Solid Waste Task Force, 1988
  - Reference (2)

Health [See also: NCSL, Health Care; Ways and Means Committee, Health Services]:
  - General:
    - 1979-1989
  - AIDS
  - Breast Cancer
  - Death with Dignity:
    - General:
      - 1977-1981
      - 1984-1985
      - 1986
      - 1987-1988
      - 1990-1991
      - n.d.
  - Bills and Amendments (2)
  - Power of Attorney
  - Reference (2)

Insurance (Includes Medical Malpractice)

Medicaid
  - Medically Indigent Assistance Act of 1984 (2)
  - Mental Retardation
  - Patient Care Advisory Committee

Housing Trust Fund Bill, S.1446, 1992

[Insurance, See: Health, Insurance; and Transportation, Auto, Insurance Reform]

Israel Trip, 1981

Jewish Fund for Justice

Judiciary, Judge Selection Reform

Labor:
  - General
  - Retirement:
    - General
    - Taxation
  - State Employees:
General
Twenty-Five Year Retirement:
General
Initiative, H.3609, 1990

Law and Order:
General
Paraquat Spraying over Marijuana Fields
Prisons
Skateboarding, H.4037, 1989
Tort Reform

Legislative Record

Libraries [See also: Education, Higher, Commission on, Task Force on Libraries]:
General
South Carolina State Library:
General
Documents Depository Bill, H. 2389, 1979

Marine Resources [See also: Beaufort County, Beaufort Marine Institute]:
General
Seafood Industrial Park, Port Royal, SC
Shrimping (2)
South Carolina Wildlife and Marine Resources Department

[Mental Health, See: Beaufort County, Health, Coastal Empire Mental Health Center; Health, Mental
Retardation; and Ways and Means Committee, Budget, Mental Retardation, Department of]

Money Order Bill, H.4407, 1992
National Association of Jewish Legislators
National Conference of State Legislatures:
General (2)
Arts, Tourism, and Cultural Resources Committee

China Trip, 1980

Education
Energy:
Committee:
General:
1979-1984
Annual Meeting, 1991
Officers' Orientation, 1991
State Federal Assembly, 1991:
May
Dec.

Heating Task Force
Legislative Working Group on High-Level Waste:
1980
1981-1983
1984:
General
Guide to Radioactive Materials Transportation
Transportation of Spent Fuel, High Level Waste and Transuranic Waste
1985:
General (2)
Emergency Response to Radioactive Materials Transportation Accidents
1986-1987
1989-1991
Southeastern Regional Hazardous Waste Siting Conference, 1981

Ethics
Executive Committee:
General
Annual Meeting, 1982
White House Visit, 1982
Foreign Trade Committee
Health Care (2)
Israel Trip 1980
Women's Network (2)
Natural Disasters, Hurricane Hugo, 1989
Natural Resources:
    Beachfront Management Act of 1988, H. 3731:
        General:
            1987-1988
            1988
            1989
            1990 (2)
            1991
    Bills and Amendments
    Reference (2)
    Conservation Easement Act of 1991
    Nature Conservancy
    South Carolina Conservation Finance Project
    South Carolina Wildlife Federation
    Underwater Antiquities Act of 1991, H.3739
    Water
Office Financial Records

Persons:
    Cork, William
    Riley, Richard W. (2)
Poverty:
    General
        South Carolina Institute on Poverty and Deprivation
Political Action Committee, Jewish
Press Releases (2)
Public Records Act, 1990 Amendment to, H.4578
Public Service Commission
Reapportionment, Statewide:
    General:
        1978-1981
        1991 (2)
    Civil Case Judgments
Religious Right (organization) [See also: Public, Education, Adolescent Pregnancy Prevention; Public, Children, General; Public, Women, Abortion; and Clippings, Religious Right]
Reserve Fund
Retirement from General Assembly, Keyserling 1992

Senior Citizens:
    General
        The Greying of South Carolina (2)
South Carolina:
    Educational Television (SCETV) (3) [See also: Ways and Means Committee, South Carolina Educational Television Commission]
    House Democratic Caucus
    Parks, Recreation, and Tourism, Department of
    Policy Council (2)
    Social Services, Department of
    State Museum
Taxes:
General
Accommodations [See also: Tourism]:
  General (2)
  Ad Hoc Committee:
    General
    Final Report, 1989
    Survey Results
    Authorization to Levy Accommodations Tax, H.2186, 1983 (2)
    Reference (2)
  Alcohol
  Exporter Incentive
  Motion Picture Companies, H.3463, 1991

Spending Limits:
  General
  Reference
Tourism [See also: Taxes, Accommodations]
Transportation:
  General
  Auto:
    General
    Insurance Reform:
      1983-1988
  Highways:
    General
    Safety
    Sign Ordinance, S>584, 1980
Ways and Means Committee:
  General:
    1987-1989
    1990-1991
    1992 and n.d.
  Budget:
    Appropriations:
      Education
      Funding Requests:
        General:
          1988-1990
        Arts
        Children's Services
        Education:
          1989-1990
          1991-1992
      Health Services
      Mental Retardation, Department of
  State Agencies:
    General
    Bond Bill, 1988
Process:
  FY 1989-1990
  FY 1990-1991
  FY 1992-1993 (2)
South Carolina Educational Television Commission (2) [See also: South Carolina, Educational Television]
Subcommittee Assignments
Women [See also: Domestic Violence; NCSL, Women’s Network]:

Box 27
General
Abortion:
    General:
        1973-1988
    1989
    1990
        Entrance to Medical Clinics
        Human Life Amendments to U.S. Constitution (2)
        Human Life Protection, H.3652, 1991
        Informed Consent
        Parental Consent (2)
        South Carolina Coalition for Choice
        Reference (2)
Center for the American Woman and Politics:
    General
    Reference (4)
Citizens Against Rape
Education [See also: Education, Institute for Community Education and Training, Women's Economic Development Project; and Education, Higher, Citadel, Admission of Women]
Employment:
    General
    Homemakers Not in Workforce
        Pay Equity (2) (Re: Comparable Worth)
Equal Rights Amendment:
    General (2)
    Reference (3)
Politics:
    General (2)
        Task Force on Women in State Government
        Women in National Government
        Women in the South Carolina Legislature
Resource Organizations
South Carolina Commission on
University of South Carolina:
    Women's Policy Group
    Women's Studies Endowment
Reference (4)
Personal:
    General:
        1976-1992
        1993
        1994
        1995
        1996
        1997
        1998
        1999-2000
        2001-2005
        n.d.
Academic
*Against the Tide: One Woman’s Political Struggle*
    General:
        1996-1998
1999
2000-2005 and n.d.

Contract
Early Manuscript:
  Preface – Chapter 3
  Chapters 4-6
  Chapters 7-8
  Chapters 9-11
  Chapters 12-14
  Chapters 15-16
  Chapters 18-20

Notes:
  General
  Book Jacket

Proof Copy Manuscript:
  Section Mark-up (2)
  Table of Contents – Introduction
  Chapters 1-3
  Chapters 4-6
  Chapters 7-9
  Chapters 10-11
  Chapters 12-14
  Chapters 15-16

Paperbacks
Publicity (1 of 2) [See also: Clippings, Against the Tide]

Publicity (2 of 2)
Reviews [See also: Clippings, Against the Tide]

Speeches:
  Programs and Correspondence:
    1997-1998
    1999
    2000
    2001-2004
    n.d.

Website

Arts:
  General
Council of Beaufort County:
  General:
    1977-1983
    1990-1991
    1992-1993
    1994-1996
    1997-2006 and n.d.

Financial Statements
Meeting Minutes, 1992-1997

Education:
  Arts Standards Committee:
    General
    Academic Standards for a World Class School System (4)
    Rural Education Alliance for Collaborative Humanities (REACH)

Playwrights Center

South Carolina Humanities Council:
  General:
    1986-1988
    1989
    1990
1991
1992
1993
1994 (4)
1995-1996
n.d.
Director's Reports
Governor's Award in the Humanities
Grant Program:
  General
  Applications and Evaluations
  Funding
Humanities Festival:
  1993
  1994
  1995
_Interim Progress Report, 1990_
Meeting Minutes:
  1989-1990
  1991-1994
Newsletters
Reference (2)
Southern Arts Federation:
  General:
    1985-1991
    1992
    1993
    1994
  Meeting Minutes, 1991-1993
Spoleto Festival:
  1982-1985
  1986
  1987 (2)
  1988:
    General
    Board of Directors
    Financial Statements
  1989:
    General
    Board of Directors
  1990:
    General
    Board of Directors
  1991:
    General
    Board of Directors (2)
    Places with a Past Exhibit
  1992:
    General
    Board of Directors
  1993:
    General
    Board of Directors
    Financial Statements
  1994:
    General (2)
Board of Directors:
   General (2)
   Long Range Plan

1995: Box 34
   General (2)
   Financial Statements
1996:
   General (2)
   Financial Statements
1997:
   General
   Board of Directors
   Financial Statements
   Reports (2)
1998:
   General
   Board of Directors:
      General
      Long Range Plan
   Financial Statements
1999:
   General
   Board of Directors
   Financial Statements
   Reports
2000:
   General
   Board of Directors
   Spoleto Society

2001-2005
   n.d.
   The Shed Center for the Arts

Awards
Beaufort County:
   General
   Auld Brass Plantation
   Bull Point
   Byrne Miller Dance Theatre
   Child Abuse Prevention Association (CAPA)
   Citizens for Open Space
Community Foundation:
   General
      1996-1998
      1999
      2000-2001
      2002 and n.d.
   Grant Proposals

Democratic Club, The
Development:
   General
   Conservation
   County Plan
   Greater Beaufort-Hilton Head Economic Partnership
   Lady’s Island
   St. Helena Island
Target 2010 Task Force:
Operations Audit Report (2)
Strategic Issues Report
Committees:
   Cultural
   Economy
   Education
   Environment
   Health and Human Services
   Intergovernmental Relations/Political Environment
   Operations Audit
Friends of the Democratic Party
Great Santini, The, World Premiere
Greater Island Committee
Hallelujah Singers
Museum:
   General
   Fine Arts Committee
YMCA
Zoning
Board Membership:
   Common Cause
   Institute for Families in Society
   Gun Responsibility in Every Family (GRIEF)
   Palmetto Federal Savings Bank
   Senior Citizens Living Committee, Beaufort
   South Carolina Forum
Campaigns:
1974
1976:
   General
   Campaign Support
   Election Challenge
1988:
   General (2)
   Business and Industry Political Education Committee (BIPEC) Controversy
   Contributors
1990:
   General (2)
   Contributors
Reference
Contributions [Donations to Organizations and Political Campaigns]
Correspondence:
   Family
   Legislative
Education:
   General
   Arts in Education
   Center for Environment Policy Board
   Citizens for Better and Safer Schools
   Governor's School for Science and Math
Higher:
   College of Charleston:
      General
      Yaschik/Arnold Jewish Studies Program [see also: Personal, South Carolina, Jewish Historical
South Carolina Political Collections

Harriet Keyserling Papers, p. 31

Society:
1996-2001
2002-2005
2006-2007
Columbia College
University of South Carolina:
   Augusta Baker Chair
   Libraries

Energy:
Advisory Committee:
   General:
      1993
      1994-2000
      n.d.
   Office Action Plans
National:
   General

Energy Research Foundation
Waste:
   Barnwell Nuclear Site
Southeast Compact Commission for Low-Level Radioactive Waste Management:
   General:
      Jan.-Apr.
      May-Dec.
   North Carolina Sites (2)
   1995:
      General
      North Carolina Sites
Spent Fuel

Invitations:
   1980-1989
   1990
   Attendance

Israel
Ladies Unlimited Investment Club:
   General
   Financial Statements
   Meeting Minutes, 1992-1995

Libraries
Linking Intergenerational Networks in Communities (LINC):
   General
   Meeting Minutes, 1995

Natural Resources:
Marinas
Palmetto Conservation Foundation
Pritchards Island:
   1997-1998
   1999
South Carolina Coastal Conservation League (SCCCL):
   General:
      1990-1995
      1996-1997
      1998-1999
      2000

Box 36
2001
2002-2003
n.d.

Board of Directors:
1994-1995
1996-1997
1998-1999

2000-2001
2002-2003

Capitol Campaign Report
Financial Statements
South Carolina Takings Legislation [re: land use, zoning] (2)
United States Takings and Regulatory Reform Legislation
H.R. 9
H.R. 994
S. 343 and S. 605:
  General (2)
  Bills and Receipts
  Correspondence
  Weekly Reports

South Carolina Land Legacy Initiative
Palmetto Project:
  General:
  1991-1994

Reference
Penn Center:
  General:
  1965-1966
  1967
  1968
  1969-1970
  1977-1983
  1984-1988
  1989-1990
  1991
  1992
  1993

1994
1995
n.d.

Board of Directors:
  General
  Meeting Minutes:
    General:
    1991-1993
    1994-1995
    Executive Committee, 1988-1993
    Nominating Committee

Board of Trustees:
  General
  Meeting Minutes, 1987-1995

By-Laws
Financial Statements:
  1987-1990
  1991-1992
1993-1994
1995-1996
Fundraising
Renovations of Historic Buildings (2)
Standard Operating Policies
University of South Carolina Partnership (3)
Reference (4)
South Carolina:
Alliance for Arts Education
Alliance for South Carolina’s Children

Commission on the Future [see also: Clippings, South Carolina Commission on the Future]:

Box 39

General
Arts
Economic Opportunities
Education
Living Environment
Policy Statement
Prisons
Reports and Summaries
Role of Government
Educational Television (SCETV)

Jewish Historical Society:

General:
1983-1996
1997-1999
2000-2003
n.d.

By-laws
Jewish Arts and Cultural Council
Meetings
Portion of the People, A (exhibit) [see also: Clippings, Portion of the People, A]
Script for Television Documentary

Women:

General
Campaign School
Political Caucus

Speeches:

List of speeches compiled by Keyserling

General:
1974-1976
1977
1978-1979
1979-1980
1981-1982
1983
1984
1985
1986
1987
1988:
Jan.-May
June-Sept.
1989:
Jan.-June
Aug.-Dec. and c. 1989
1990:
  Jan.-June
  Aug.-Dec. and c. 1990

1991
1992
1993-1996
1997-1999
2000-2001
2002-2007
n.d.

Programs and Correspondence:
  1975-1987
  1988-1989
  1990-1992

Reference:
  Arts
  Domestic Violence
  Education
  Energy, Nuclear

Columns:
  General:
    1977-1979
    1980-1982
    1983-1985
    1986-1989
    1990-1992
    1993-1999
    2000-2005 and n.d.

Letter from Beaufort
Responses to Reference

Audio-Visual:
  Photographs
  Audio Cassettes:
    Against the Tide, 21-1-1999 (2)
  Video Cassettes:
    1. Campaign Speech, 1988
    2. Abortion Legislation, 21-8-1989 [SCETV Crosstalk]
    3. Waste Management, 8-3-1990 [SCETV Capitol View]
    4. Herbert Keyserling’s 75th Birthday Celebration, 1990 (?) [WJWJ TV News Segment]
    5. Solid Waste Legislation for South Carolina, 20-3-1991 [SCETV Teleconference]
          Billy Keyserling, Campaign Issues, n.d. [WJWJ TV Special Edition]
   11. Against the Tide, 22-9-1998 [SCETV Interview]
          WJWJ Profile, n.d.
          Two Local News Interviews, n.d.
   13. Marital Rape Law in South Carolina (Dale Crawford Case), n.d. [Dateline NBC]
   15. Death with Dignity Act, n.d. [WIS TV Interview]

Clippings:
  General:
1975-1979
1980-1981
1982-1985
1986-1991
1992-2002 and n.d. (2)

2003-2007
Abortion (2)
Against the Tide
Arts:
  General
  Council of Beaufort County
  Joint Legislative Committee on Cultural Affairs
  Spoleto Festival (2)
Awards
Beachfront Management
Beaufort County:
  General (2)
  Bull Point
  Democratic Party
  Education (2)
  Hilton Head
  Reapportionment
  Republican Party
  Taxes
Campaigns:
  1974
  1976
  1978, 1980, 1982
  1988
  1990

Education:
  General (2)
  Education Improvement Act
  Higher
  Sex Education
Energy:
  General (2)
  Joint Legislative Committee on Energy
Nuclear:
  General:
    1976-1980
    1981-1987
    1988-1992
  Away From Reactor Campaign, 1982
  Barnwell Nuclear Fuel Plant:
    Allied General Nuclear Services:
      General:
        1979-1980
        1997-2007
      Reprocessing, 1980-1993
  Energy Research Foundation
  Health Hazards
  Monitored Retrievable Storage, 1982-1989

Box 42

Box 43
Savannah River Plant:
1981-1987
1988:
    Jan.-Sept.
1989-1990
1991
1992:
    General
    Tritium Leak (Re: Beaufort Water)
1993-2004 and n.d.

Waste:
    General
    Foreign Waste, 1982
    Ocean Dumping
    South Carolina Nuclear Waste Consultation and Concurrence Committee, 1988-1990

Southeast Compact Commission (SECC):
    1976-1979
    1980-1981
    1982
    1983
    1984-1985
    1986-1987
    1988-1989
    1990
    1991
    1992 (2)
    1993
    1994 (2)
    1995

Solar
Solid Waste:
    General (2)
    Incineration
    Recycling:
        General

Bottle Bill

Ethics
Fat and Ugly Caucus
Global Warming
Filibusters
Gun Control (2)
Hazardous Waste:
    General:
        1978-1981
        1983-1986
    Right-to-Know Legislation
Health
Israel
Libraries
Natural Resources, South Carolina Coastal Conservation League (SCCCL)
Penn Center
Persons:
    Cork, William
    Williams, Pat
Portion of the People, A  
Religious Right (organization)  
Reserve Fund  
South Carolina Commission on the Future  
Takings and Regulatory Reform Legislation  
Taxes, Accommodations  
Ways and Means  
Women:  
  General  
  Employment  
  Equal Rights Amendment  
  Politics  

Public (addition material):  
  General, Reference:  
    Correspondence Log (2)  
    File List  
    Legislative Distribution List  
Energy, Nuclear, Waste, Reference:  
  Assessment of Disposal Sites:  
    1996  
    1998  
  Hazardous Waste Generators  
  Low Level Radioactive Waste Disposal  
  Nuclear Waste Policy Act  
South Carolina:  
  Nuclear Utilities  
  Nuclear Waste Task Force